

Message Text

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FM AMEMBASSY RANGOON

TO SECSTATE WASHDC 3224

INFO CINCPAC

AMCONSUL HONG KONG

AMEMBASSY KUALA LUMPUR

AMCONSUL MANDALAY

AMEMBASSY BANGKOK

DEA BANGKOK

AMCONSUL CHIANG MAI

AMEMBASSY NEW DELHI

AMEMBASSY DACCA

AMEMBASSY VIENTIANE

AMEMBASSY PRAGUE

USLO PEKING

AMEMBASSY BONN

AMEMBASSY TOKYO

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1. PYITHU HLUTTAW MEETS (CONF)

THE SEVENTH BIENNIAL MEETING OF THE FIRST PYITHU HLUTTA (PARLIAMENT) BEGAN MARCH 21. IT IS EXPECTED TO CONTINUE THROUGH THE END OF THIS WEEK OR PERHAPS INTO NEXT WEEK.

MAJOR CABINET CHANGES ARE EXPECTED TO BE ANNOUNCED AT THE END OF THE MEETING. PRIME MINISTER U SEIN WIN AND DEPUTY PRIME MINISTER AND MINISTER FOR PLANNING AND FINANCE U LWIN WILL PROBABLY LEAVE THE CABINET TO BECOME MEMBERS OF THE COUNCIL OF STATE. IT WAS EXPECTED THAT THEY WOULD LOSE THEIR CABINET POSITIONS FOLLOWING THEIR REMOVAL FROM THE BSPP CENTRAL COMMITTEE LAST MONTH; IT REMAINS TO BE SEEN WHETHER OR NOT THEY WILL RETAIN ANY REAL POWER IF THEY MOVE TO THE COUNCIL OF STATE, WHICH IS AT LEAST NOMINALLY A HIGHER BODY THAN THE COUNCIL OF MINISTERS BUT WHOSE MEMBERS LACK DIRECT CONTROL OVER OPERATING GOVERNMENT AGENCIES. THE PROBABLE NEW PRIME MINISTER IS U MAUNG MAUNG KHA, CURRENTLY MINISTER FOR MINES AND LABOR. THE PLANNING AND FINANCE PORTFOLIO IS LIKELY TO GO TO U THAN SEIN, A MEMBER OF THE COUNCIL OF STATE AND THE BSPP SECRETARIAT.

ONLY THREE MAJOR BILLS HAVE BEEN PROPOSED THUS FAR:

-- A BILL ESTABLISHING BURMA'S 200-MILE "EXCLUSIVE ECONOMIC ZONE" ALONG ITS COAST;

-- THE ECONOMIC PLAN BILL FOR THE FINAL YEAR OF THE CURRENT FOUR-YEAR PLAN, WHICH CALLS FOR INCREASES OF 6.6 PERCENT IN GDP, 19 PERCENT IN EXPORTS, 52 PERCENT IN IMPORTS, AND 81 PERCENT IN FOREIGN AID AND LOANS; AND

-- THE FY 77-78 BUDGET BILL, WHICH CALLS FOR EXPENDI-
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TURES OF K 20,640 MILLION AND RECEIPTS OF K 20,370 MILLION, BOTH OF WHICH REPRESENT INCREASES OF APPROXIMATELY 20 PERCENT OVER THE PREVIOUS YEAR.

IN PRESENTING THE REPORT OF THE COUNCIL OF MINISTERS AND THE ECONOMIC PLAN AND BUDGET BILLS, U SEIN WIN AND U LWIN DEFENDED THEIR STEWARSHIP OF THE ECONOMY DURING THE PAST THREE YEARS (WHICH HAD BEEN ATTACKED DURING THE PARTY CONGRESS). THEY POINTED TO A SIGNIFICANT REDUCTION IN INFLATION, AND SUBSTANTIAL INCREASES IN GOVERNMENT REVENUES, FOREIGN AID, AND THE INVESTMENT RATE. THEY ACKNOWLEDGED, HOWEVER, THAT EVEN IF THE AMBITIOUS 1977-78 TARGETS ARE ACHIEVED, GDP GROWTH OVER THE PERIOD OF THE FOUR-YEAR PLAN WILL BE ONLY 4 PERCENT ANNUALLY, AS COMPARED TO THE 4.5 PERCENT TARGET.

A MOST NOTABLE OMISSION IN THE PYITHU HLUTTAW PROCEEDINGS THUS FAR HAS BEEN ANY REFERENCE TO IMPROVED CONDITIONS FOR DOMESTIC PRIVATE ENTERPRISE OR FOR PRIVATE FOREIGN INVESTMENT. WE WERE RELIABLY INFORMED THAT A "PRIVATE ENTERPRISES RIGHT TO OPERATE BILL" WAS ORIGINALLY

ON THE AGENDA, BUT WAS DROPPED. THIS WILL BE DISAPPOINTING FOR THOSE WHO EXPECTED IMPORTANT ECONOMIC REFORM MEASURES TO COME OUT OF THIS MEETING, AND IT SEEMS TO REPRESENT A RETREAT FROM THE GUB POSITION ON THE PRIVATE SECTOR EXPRESSED AT THE TOKYO CONSULTATIVE GROUP MEETING.

WE EXPECT TO HAVE FURTHER REPORTING ON THE CABINET CHANGES AND ECONOMIC MATTERS AS MORE INFORMATION BECOMES AVAILABLE.

2. OFFSHORE OIL COMPANIES CONTINUE EXODUS (LOU)

AS REPORTED PREVIOUSLY, ESSO EXPLORATION AND PRODUCTION (BURMA) INC. HAS ALREADY COMPLETED ITS CONTRACT WITH THE MYANMA OIL CORPORATION (MOC) AND HAS CLOSED ITS OFFICE IN RANGOON. MARTABAN CITIES SERVICE HAS ALSO CLOSED ITS OFFICE HERE, AND EXPECTS TO REACH AGREEMENT WITH THE BURMESE TO TERMINATE ITS CONTRACT WITHOUT DRILLING THE FINAL TWO WELLS OF THE SIX CALLED FOR IN THE CONTRACT.

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WE HAVE LEARNED THAT THE EUROPEAN CONSORTIUM, TOAL, IS NOT INTERESTED IN NEGOTIATING A RENEWAL OF ITS CONTRACT HERE AND PLANS TO CLOSE ITS OFFICE IN APRIL. ONLY THE JAPANESE GROUP, AODC, IS STILL ATTEMPTING TO NEGOTIATE AN EXTENSION OF ITS CONTRACT WITH MOC, AND WE ARE TOLD THAT THE TWO SIDES ARE CURRENTLY FAR FROM AGREEMENT.

WE EXPECT THE BURMESE TO OPEN NEGOTIATIONS FOR NEW CONTRACTS UTILIZING INTERNATIONAL TENDER ANNOUNCEMENTS SOMETIME THIS YEAR.

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3. BILATERAL, MULTILATERAL, AND COMMERCIAL LOANS FOR BURMA (LOU)

DURING THE PAST WEEK BURMESE NEWSPAPERS ANNOUNCED THE SIGNING OF FINAL LOAN AGREEMENTS WITH JAPAN TO BUILD AN OIL REFINERY AT THE MANN OIL FIELD (29.95 BILLION YEN) AND WITH THE WORLD BANK TO EXPAND TIN AND TUNGSTEN PRODUCTION IN THE TAVOY AREA (\$16 MILLION). AS REPORTED EARLIER, THE REFINERY WILL HAVE A 25,000 BARREL PER DAY CAPACITY, AND THE TIN AND TUNGSTEN PROJECT WILL INCLUDE A DREDGE, A CONNECTRATOR PLANT, AND INFRASTRUCTURE FACIL-
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ITEIS AT THE HEINZE LOCATION.

IN ADDITION, REPRESENTATIVES OF CHASE MANHATTEN BANK WERE IN RANGOON LST WEEK TO MAKE FINAL ARRANGEMENTS FOR A \$38.75 MILLION COMMERCIAL LAON TO BURMA'S PETROLEUM INDUSTRY (RANGOON 0356). CHASE OFFICIALS INDICATED THAT THEY EXPECTED THE AGREEMENT TO GO THROUGH VERY SOON AND THAT OTHER COMMERCIAL BANKS HAVE EXPRESSED INTEREST IN JOINING THE PROPOSED SYNDICATE. IN THIS CONNECTION, A BRITISH EMBASSY SOURCE SAID A REPRESENTATIVE OF THE HONG KONG SHANGHAI BANK ALSO VISITED RANGOON TO ASSESS THE POSSIBILITIES FOR HIS BANK FO JOIN THE SYNDICATE. ACCORDING TO THE SOURCE, THE BANK REPRESENTATIVE WAS WELL SATISFIED THAT THE LOAN WAS VIABLE AND WOULD RECOMMEND THAT HIS BANK JOIN THE PROPOSED SYNDICATE.

4. EDIBLE OIL IMPORTED FROM MALAYSIA (UNCL)

BURMA HAS AGREED TO IMPORT 1050 TONS OF EDIBLE PALM OIL FROM MALAYSIA. THE FIRST CONSIGNMENT ARRIVED MARCH 22.

COMMENT (LOU) THIS IS THE FIRST LEGAL COMMERCIAL BURMESE IMPORT OF EDIBLE OIL IN MORE THAN SIX YEARS.

IN AN ATTEMPT TO SAVE FOREIGN EXCHANGE, THE GUB HAS PROHIBITED EDIBLE OIL IMPORTS DESPITE THE FACT THAT THE COUNTRY IS NOT SELF-SUFFICIENT IN THE COMMODITY. THE RESULTING PRICE INCREASES PROMPTED THE GUB TO IMPOSE PRICE CONTROLS AND LIMIT DISTRIBUTION TO COOPERATIVE CHANNELS. THE ATTEMPT FAILED AND LAST NOVEMBER CONTROLS WERE LIFTED AND DISTRIBUTION WAS RETURNED TO THE PRIVATE SECTOR. THIS ACT PLUS THE RECENT IMPORTS OF EDIBLE OIL MAY INDICATE THE GUB IS SEEKING A MORE RATIONAL SOLUTION TO THE PROBLEM AND IT SHOULD HELP TO STABILIZE PRICES FOR COOKING OIL WHICH IS REGARDED AS THE SECOND MOST IMPORTANT (AFTER RICE) FOOD ITEM IN THE AVERAGE BURMESE MARKET BASKET.

5. AID AND TRADE DELEGATIONS ARRIVE (LOU)

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A FIVE-MAN WEST GERMAN AID DELEGATION HEADED BY FRG DIRECTOR-GENERAL OF ECONOMIC COOPERATION, DR. FRANZ KLAMSER, ARRIVED IN RANGOON ON MARCH 22. THE DELEGATION HAS HELD DISCUSSIONS WITH TOP-LEVEL GUB OFFICIALS INCLUDING THE DEPUTY MINISTER FOR PLANNING AND FINANCE, THE MINISTER FOR MINES AND THE MININISTER FOR INDUSTRIES (2). GUB-FRG TALKS ON ECONOMIC COOPERATION ARE AN ANNUAL AFFAIR. THIS YEAR THE MAIN TOPIC MAY CENTER ON INCREASED FRG ASSISTANCE TO DEVELOP THE MONYWA COPPER DEPOSITS.

ACCORDING TO A JAPANESE EMBASSY OFFICER, ONE OF THE LARGEST PRIVATE JAPANESE TRADE DELEGATIONS TO EVER VISIT BURMA ARRIVED IN RANGOON ON MARCH 23. THE DELEGATION CONSISTS OF OFFICIALS FROM MOST OF THE MAJOR JAPANESE INDUSTRIAL AND TRADING CORPORATIONS. THE JAPANESE INDUSTRIAL AND TRADING CORPORATIONS. THE JAPANESE EMBASSY OFFICER OBSERVED THAT THE VISIT WAS PROBABLY PROMPTED BY OPTIMISTIC PREDICTIONS REGARDING ECONOMIC LIBERALIZATION MOVES THAT WERE TO BE TAKEN BY THE THIRD PARTY CONGRESS. IN THE LIGHT OF THE OUTCOME OF THE CONGRESS AND OTHER RECENT EVENTS, THE EMBASSY OFFICER FELT THE VISIT MAY BE PREMATURE AND THE DELEGATION WILL PROBABLY BE DISAPPOINTED.

6. CZECH FOREIGN MINISTER TO VISIT (UNCL)

CZECH FOREIGN MINISTER BOHUSLAV CHNOUPEK STOPPED OVER BRIEFLY AT THE RANGOON AIRPORT MARCH 19 ON HIS WAY TO HANOI. HE IS SCHEDULED TO RETURN HERE MARCH 26 FOR A "GOODWILL VISIT" TO BURMA. (SEE PRAGUE 720.)

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7. GUB HALTS DISTRIBUTION OF TIME MAGAZINE (UNCL)

THE MARCH 14 ISSUE OF TIME, CONTAINING A CRITICAL ARTICLE ON BURMA'S ECONOMY AND NE WIN, HAS NOT BEEN PERMITTED TO BE DISTRIBUTED BY THE HOME MINISTRY'S PRESS INTELLIGENCE DEPARTMENT. IN THE PAST, ISSUES OF INTERNATIONAL MAGAZINES WITH UNFACORABLE COMMENTS ON BURMA'S ECONOMY WERE DELAYED BUT EVENTUALLY DISTRIBUTED AFTER FIVE TO SEVEN DAYS. THIS TIME, POSSIBLY BECAUSE OF THE DIRECT PERSONAL CRITICISM OF NE WIN OR
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BECAUSE THE COUNCIL OF STATE (WHICH MAKES THE FINAL DECISION ON WHETHER THE ISSUE SHOULD BE DISTRIBUTED OR NOT) IS PREOCCUPIED WITH THE CURRENT PYITHU HLUTTAW,

THE ISSUE HAS BEEN PROHIBITED. AS USUAL, THERE ARE WIDESPREAD RUMORS AS TO THE CONTENT OF THE MAGAZINE.

8. CINCPAC TO VISIT (CONF)

ADMIRAL MAURICE F. WEISNER, COMMANDER-IN-CHIEF, PACIFIC, PLANS TO VISIT RANGOON AS THE GUEST OF AMBASSADOR OSBORN 1-3 APRIL. HE WILL TRAVEL TO BURMA IN A TOURIST STATUS AT GUB REQUEST, AS DID HIS PREDECESSOR ADMIRAL GAYLOR IN 1975. SOME SOFTENING OF THE GUB CONCERN FOR A CINCPAC VISIT IS APPARENT, HOWEVER, SINCE THE GOVERNMENT DID NOT OBJECT TO THE ADMIRAL'S ARRIVAL BY USDAO AIRCRAFT FROM BANGKOK AS THEY DID PREVIOUSLY WHEN THEY REQUIRED ADMIRAL GAYLOR TO ARRIVE BY COMMERCIAL AIRCRAFT AND THE DAO AIRCRAFT WAS REQUIRED TO ARRIVE A DAY EARLY AND REMAIN FOR A DAY AFTER THE ADMIRAL'S DEPARTURE. A TENTATIVE CALL ON THE MINISTER OF DEFENSE, MAJ. GEN. KYAW HTIN, HAS BEEN ARRANGED. ADMIRAL WEISNER WILL BE ACCOMPANIED BY MR. LEO J. MOSER, CINCPAC POLITICAL ADVISER.

9. POPPY ERADICATION (UNCL)

DISCUSSION OF COUNCIL OF STATE SECRETARY SAN YU'S REPORT AT THE MARCH 22 SESSION OF THE PYITHU HLUTTAW INDICATED THAT ACCORDING TO GUB STATISTICS 4,900 ACRES OF OPIUM POPPY HAD BEEN DESTROYED IN 22 TOWNSHIPS DURING THE CURRENT POPPY ERADICATION CAMPAIGN. IN ADDITION, 18,551 HEMP PLANTS HAD BEEN DESTROYED. IN FURTHER DISCUSSIONS, A HLUTTAW REPRESENTATIVE STATED POPPY CULTIVATION WAS STILL AUTHORIZED IN 16 TOWNSHIPS AND COMMENTED THAT OPIUM PRODUCTION MAY EXCEED THE PRESCRIBED LIMIT IN THOSE TOWNSHIPS.

COMMENT: THE TIME FRAME FOR THE ACREAGE DESTRUCTION IS NOT KNOWN BUT WE BELIEVE IT INCLUDES RESULTS
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OF OPERATIONS AS OF EARLY MARCH. SINCE THAT TIME ARMY UNITS HAVE CONTINUED TO ENGAGE IN POPPY DESTRUCTION ACTIVITIES IN SOME AREAS.

10. ARRESTS AND SEIZURES (UNCL)

THE LOCAL PRESS REPORTED THREE MAJOR HEROIN SEIZURES MADE BY POLICE AND PEOPLE'S COUNCIL OFFICIALS IN MANDALAY. IN ONE INCIDENT 21 LBS. OF HEROIN WAS SEIZED, IN A SECOND HEROIN VALUED AT KYAT 400,000 WAS SEIZED, AND KYAT 500,000 WORTH OF HEROIN WAS SEIZED IN THE THIRD. SEVEN PERSONS WERE ARRESTED.

COMMENT: THE KYAT VALUE PLACED ON SEIZED HEROIN, AS REPORTED IN THE PRESS, IS OFTEN UNREALISTIC OR INCONSISTENT. WE CANNOT, THEREFORE, ESTIMATE THE AMOUNT OF HEROIN SEIZED IN THE LATTER TWO INCIDENTS.

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